Tribunals in India

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The **Supreme Court** recently clarified that **tribunals** functioning under the strict parameters of their governing legislations **cannot direct the government** to make policy.



[Ref- The Hindu]

What are Tribunals?

- The term 'Tribunal' has historical roots in the **Roman Republic**, where '**Tribunes**' were officials protecting **plebeian citizens**.
- Today, it is an **authority for adjudication**, established to **address delays in justice administration** and adjudicate **specific disputes** through relevant statutes.
- It is **different from domestic tribunals** that regulate professional conduct and enforce discipline, while legal tribunals adjudicate disputes based on statutory jurisdiction.
- It is an **administrative body** established to discharge **quasi-judicial duties** and functions neither as a Court nor an executive body.
- The inception of tribunals in India was by the **Income-Tax Appellate Tribunal** in 1941-42.
- The **Franks Report of 1957** identified **advantages of Tribunals** including cost-effectiveness, accessibility, freedom from technicality, expedition and expertise in subjects.
- The **42nd Constitutional Amendment Act**, **1976** provided for the setting up of Administrative Tribunals in India, based on recommendations of the **Swaran Singh Committee**.
 - Article 323-A: It grants exclusive power to the Parliament for tribunal establishment.
 - Article 323-B: It confers concurrent power to State Legislatures and Parliament for tribunal creation.
 - Its provisions supersede any other constitutional provision or existing law.
- Appointments should be made by the central government after consultation with the Chief Justice of India (CJI), or by a high-powered selection committee headed by CJI or current SC or concerned HC judge.

Examples of some Indian Tribunals:

- **National Green Tribunal**: It was set up under the National Green Tribunal Act of 2010 with primary role in matters related to environmental protection.
- Water Disputes Tribunal: It operates under the Inter-State River Water Dispute Act of 1956 and specifically deals with disputes concerning inter-state river water.
- Central Administrative Tribunal (CAT): Established under the Administrative Tribunals Act, 1985

to handle matters relating to public services and posts under Article 323A.

- <u>National Company Law Tribunal (NCLT)</u>: It was constituted in 2016 under the Companies Act, 2013 as recommended by the **Eradi committee** for Indian companies.
- Armed Forces Tribunal: The Armed Forces Tribunal was established under the Armed Forces Tribunal Act 2007, which deals with issues concerning the armed forces.

Key SC Judgements regarding Tribunals:

- S. P. Sampath Kumar vs. Union of India and Ors.,1986: Parliament can constitutionally establish tribunals as substitutes for High Courts, and provided provisions for appointment.
- L. Chandra Kumar vs Union of India and Ors, 1997: A tribunal that substitutes HCs as an alternative institutional mechanism must have the status of a High Courts.
 - Decisions of these tribunals **can be scrutinized** by the concerned HC and preferential treatment towards non-judicial members can reduce effectiveness.
- R. Gandhi vs Union of India & Anr, 2010: Parliament may create alternate mechanisms to High Courts on subject matters in the Union List, and technical members must not outnumber judicial members.
- Madras Bar Association vs Union of India, 2014: Administrative support for all tribunals should come from the Ministry of Law and Justice.
- Rojer Mathew Vs South Indian Bank Limited, 2019: Judicial functions cannot be performed by technical members and removal of judges by the Executive is unconstitutional.
- Madras Bar Association vs Union of India, 2020: National Tribunals Commission should be set up to supervise appointments, functions, and administration of tribunals.
- Madras Bar Association vs Union of India, 2021: It struck down provisions related to the fouryear tenure and minimum age requirement of 50 years for members.

Difference between Tribunals and Court of Law:

| Aspect Basic Idea | Tribunals Specialized bodies addressing departmental disputes | Courts Hierarchical system addressing diverse cases |
|-----------------------------|--|--|
| Meaning | Statutory agencies with judicial powers | Judicial bodies with a long- standing tradition |
| Nature | Less formal and expedient proceedings | Formal and rigid proceedings |
| Powers and Functions | Quasi-judicial functions, limited power to decide legislation | Primarily judicial functions, can decide validity of legislation |
| Fees | Comparatively less expensive and expeditious resolution | Determined based on subject matter, can be costly |
| Technicality | Adjudicators possess department- specific knowledge | Judges resolve disputes based on expertise and evidence |
| Jurisdiction | Limited to departmental issues within a specific area | Broad jurisdiction covering various types of disputes |

What is the Supreme Court judgement on Policy directions?

- The case focused on the jurisdiction of the Armed Forces Tribunal (AFT) to instruct the government to formulate a policy to appoint Judge Advocate General (Air).
- The Court emphasized the **constitutional demarcation** that the act of policy formulation resides **outside** the **purview of judiciary**.
- Tribunals functioning as **quasi-judicial entities** within the specified parameters of governing legislation, lack the authority to compel the government to formulate policy decisions.
- The AFT, despite being vested with the powers akin to a civil court, did not possess the expansive authority wielded by the **Supreme Court or High Courts.**
- Even **High Courts**, exercising powers under **Article 226** of the Constitution, lack the prerogative to mandate a government department to formulate a specific policy.
- **Initiation or endorsement** of a scheme or policy concerning the service conditions or regularization of defense personnel rests as the sole prerogative of the government.
- Moreover, courts endowed with **writ jurisdiction** frequently confront situations conflicting with **fundamental rights**, yet are not endowed with this authority.
- The judgment **reinforces the separation of powers** and underscores the limitations on the judiciary in venturing into the realm of policymaking.